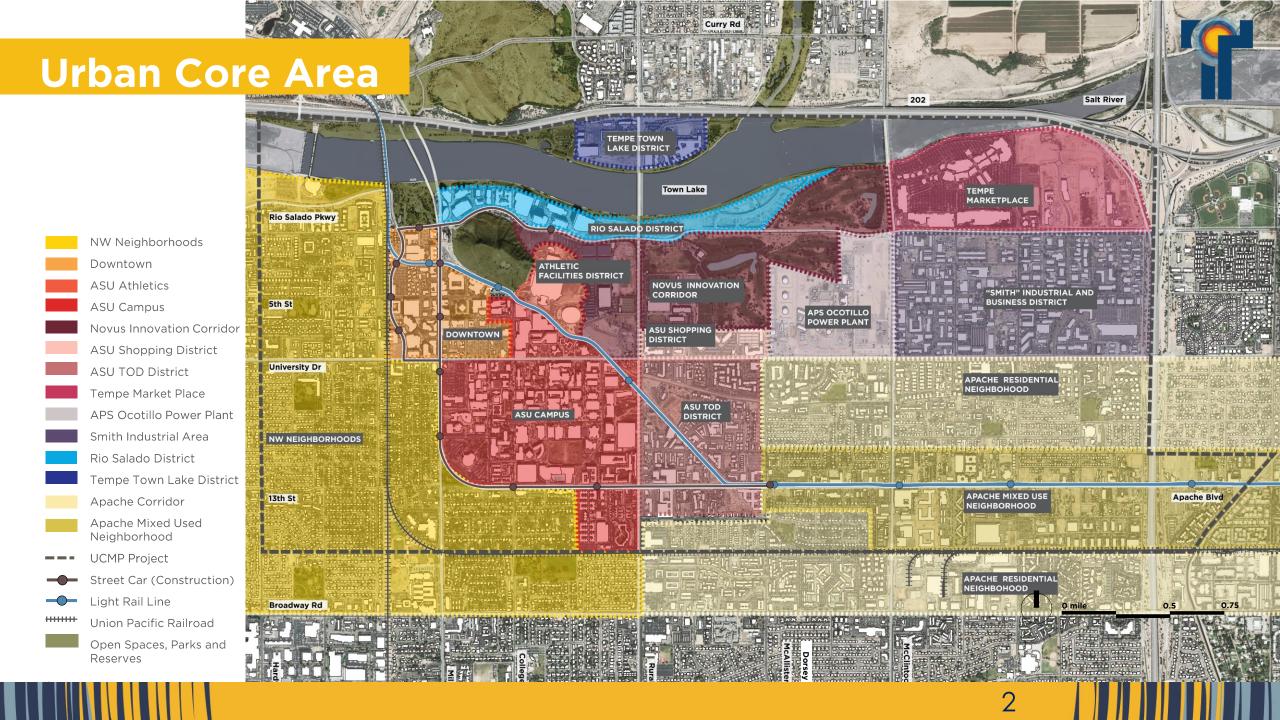
# Urban Core Master Plan Transportation Overlay District

**Development Review Commission** 

23 October 2018



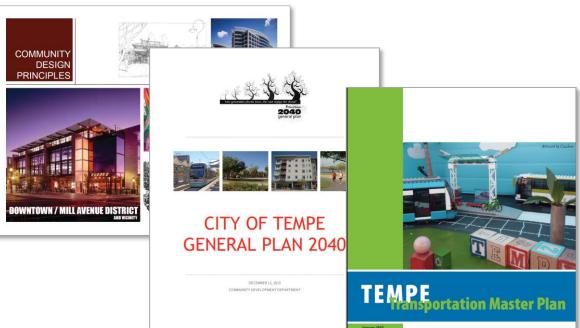


#### **Linked Planning**

Community Design Principles 2010 General Plan 2014 Transportation Master Plan 2014 Apache Character Area Plan 2015 Character Area 3 Plan 2018 Rio Salado and Beach Park Master Plan 2018









#### **Project Components and Goals**



#### Urban Core Area Master Plan

- Unified plan for existing and future growth
- Shape Urban Core as a whole
- Sensitive response to neighborhoods
- Investigate opportunity sites and locations

#### Transportation Overlay District

 A "road map" for update - Light Rail and Streetcar Routes

#### Affordable Housing Strategy

- Framework for investment decisions
- Practical implementation strategies
- Support equitable growth



#### A 21st Century Livable City

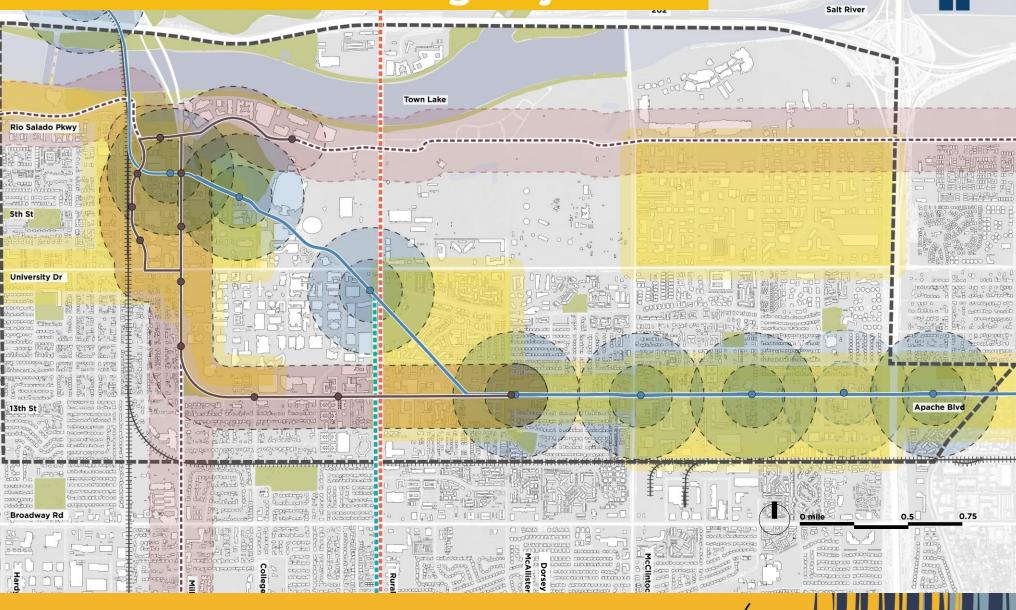
- 1 A key regional economic and recreation center for residents and workers.
- 2 Urban Core growth in homes, office, hotel rooms.
- 3 National trends for vibrant, diverse, walkable, distinct centers.
- 4 Urban Core projections to 2040:
  - 14,300 new dwelling units
  - 16,600 new jobs
  - 2.1 3.5 million sqft new office
  - 1.3 million sqft new retail
  - 2,200 new hotel rooms





# Areas with Potential to See Change by 2040





#### **Urban Core Public Realm Connectivity**

#### **Corridors + Connections**

Proposed Multi-use Path or Streetscape

Urban Core Connections

Urban District Connections

→ Pedestrian Alley

Enhance Alley

Rio Salado Trail

Pedestrian Bridge

Street Car

Street Car ( Future )

Light Rail Line

Ligite Rail Lillo

Union Pacific Railroad

#### Places + Destinations

Potential Open Space Focus Areas

Potential New Open Space

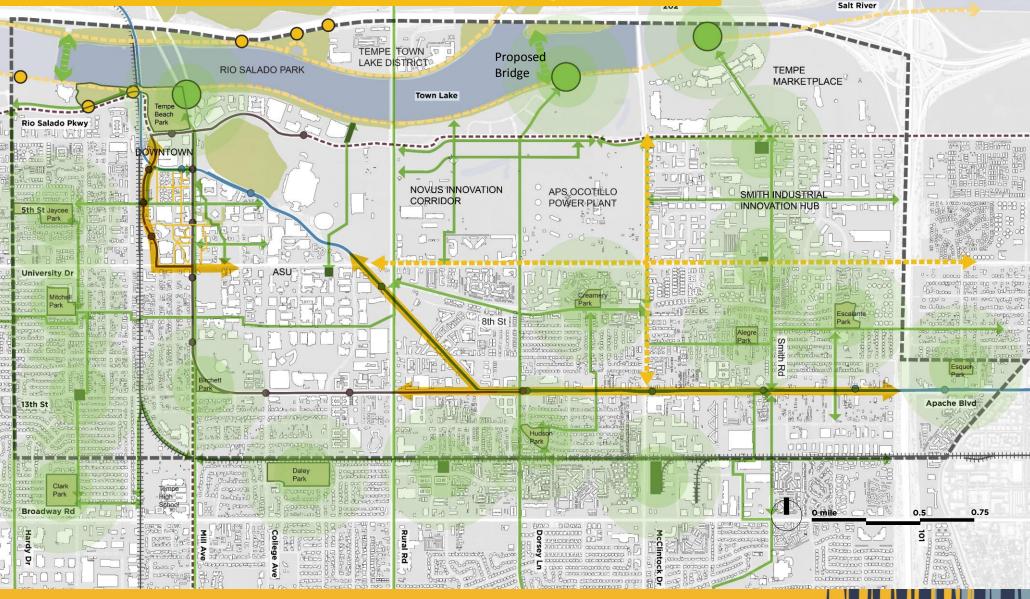
Existing Open Spaces, Parks

and Reserves

5 min / 10 min walking radius

Rio Salado Park Entry Node

UCMP Project



Labor datos & Curry Rd

#### **Proposed TOD and UCMP Heights**

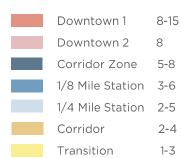


Design Overlay

Smith

Hub

Innovation

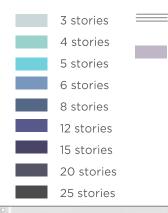


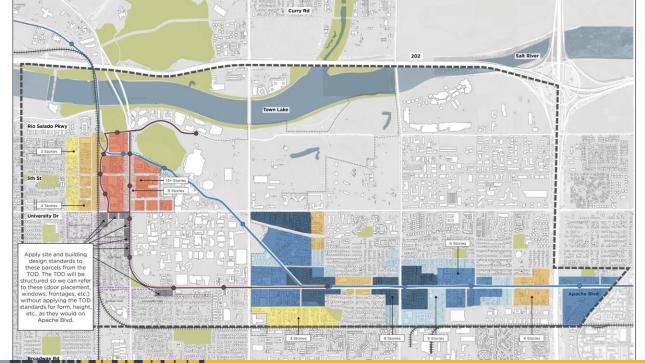
#### TOD

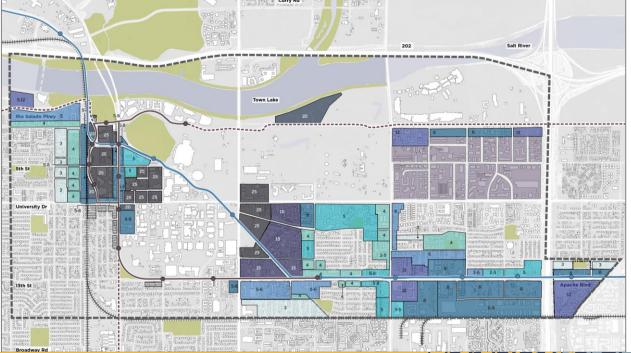
- "By right" Zoning
- Development Standards
- Permit Review

#### Urban Core Master Plan

- Development Standards
- Design Guidelines
- Case by Case Review







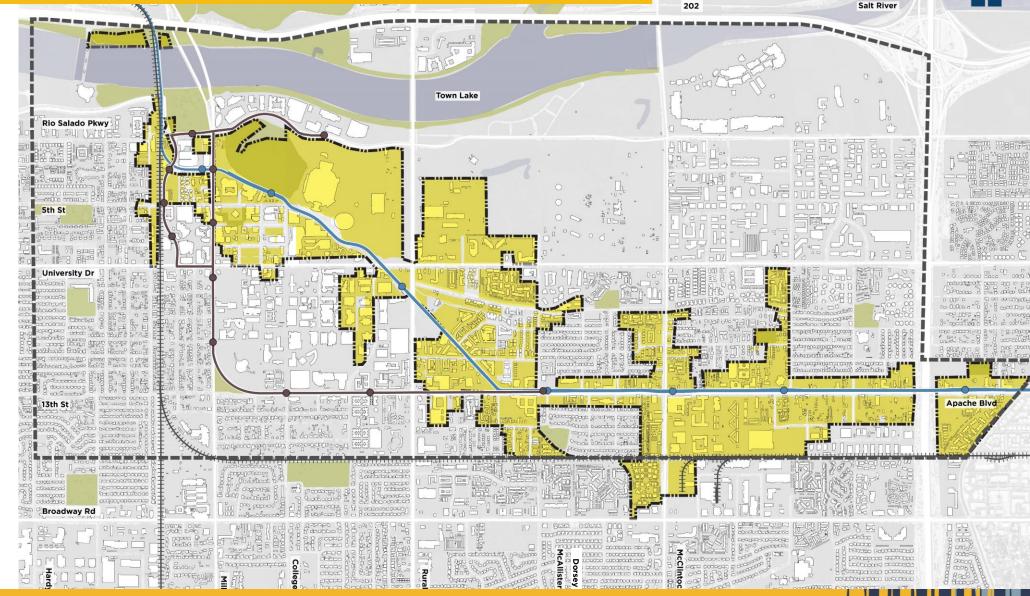
#### **Proposed TOD District Sub Areas**



- **Transition Zone:** Managing heights between TOD zones and lower height neighborhoods: *1- 3 stories.*
- **Corridor Zone:** Lower intensity buildings, **2 to 4 stories**, with the potential for a residential emphasis.
- 3 1/4 Mile Station Zone: Buildings, 3 to 5 stories, with the potential for a residential emphasis.
- 4 1/8 Mile Station Zone: Buildings, 3 to 6 stories, reflecting activity focus of transit stations. Mixed-use business and community activity on ground floors and residential also allowed.

- **Corridor Intersection:** Buildings, *5 to 8 stories*, reflecting the intensity from transit stations and major connecting streets. A focus for mixed-use activity, and public spaces for people to gather.
- Downtown Zone 2: Mid-rise buildings, 5 to 8 stories, with mixed uses focused around transit stops and pedestrian routes to retail and office cores.
- Downtown Zone 1: The highest density zone, with a mix of mid-rise buildings and point towers, potentially 8 15 stories and mixed uses focused around transit stops and pedestrian routes to retail and office cores.

#### **Existing Transportation Overlay District**





#### **Proposed TOD Update Heights**

### TOD Sub Zones and Stories

Downtown 1 8-15

Downtown 2 5-8

Corridor Zone 5-8

1/8 Mile Station 3-6

1/4 Mile Station 2-5

2-4

Transition 1-3

•••• ASU Boundary

Corridor

--- UCMP Project

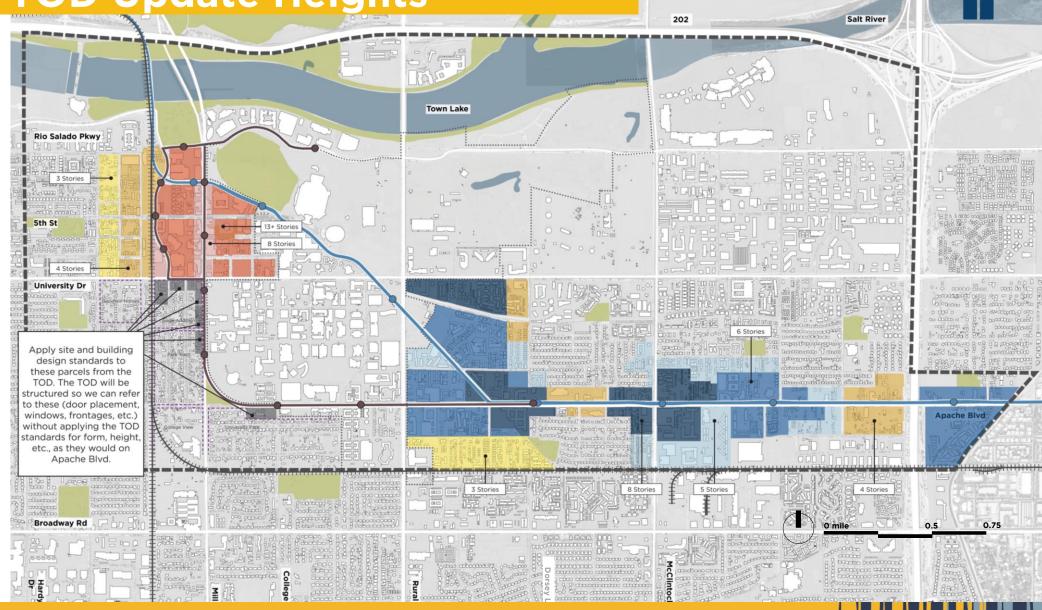
Street Car Line

Light Rail Line

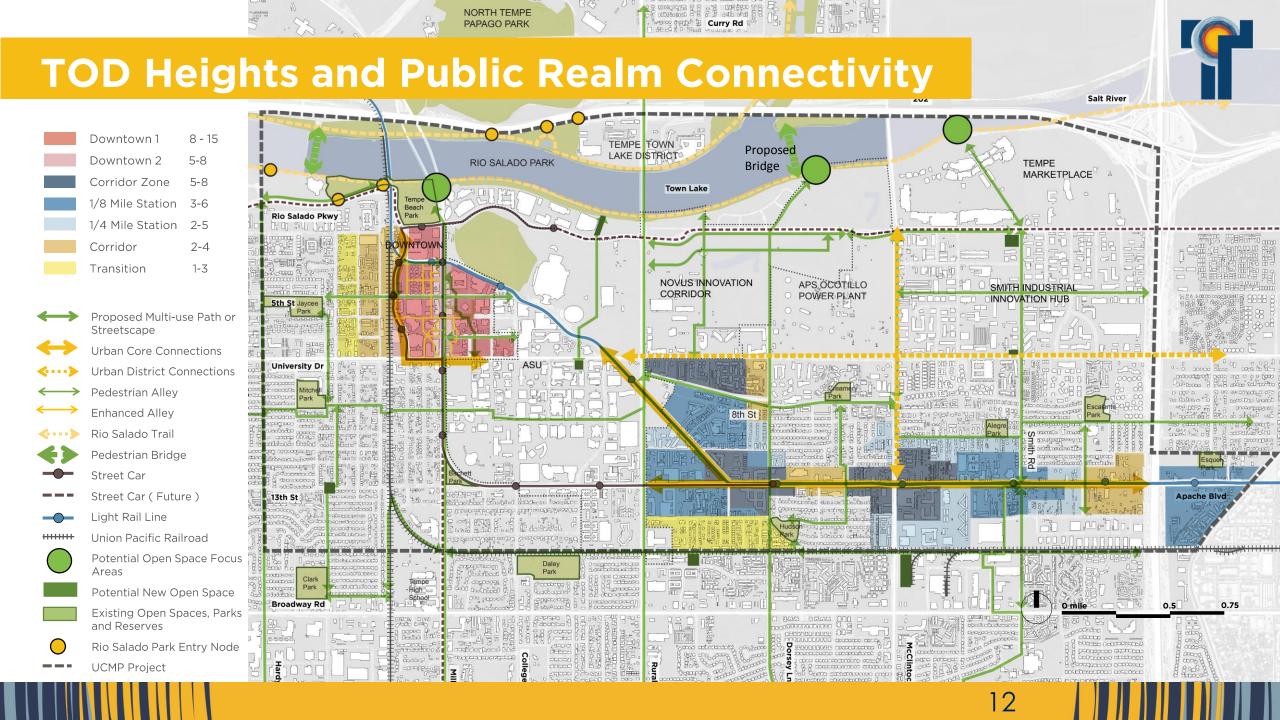
Union Pacific Railroad

Open Spaces, Parks and Reserves

Historic residential areas/subdivisions



Curry Rd

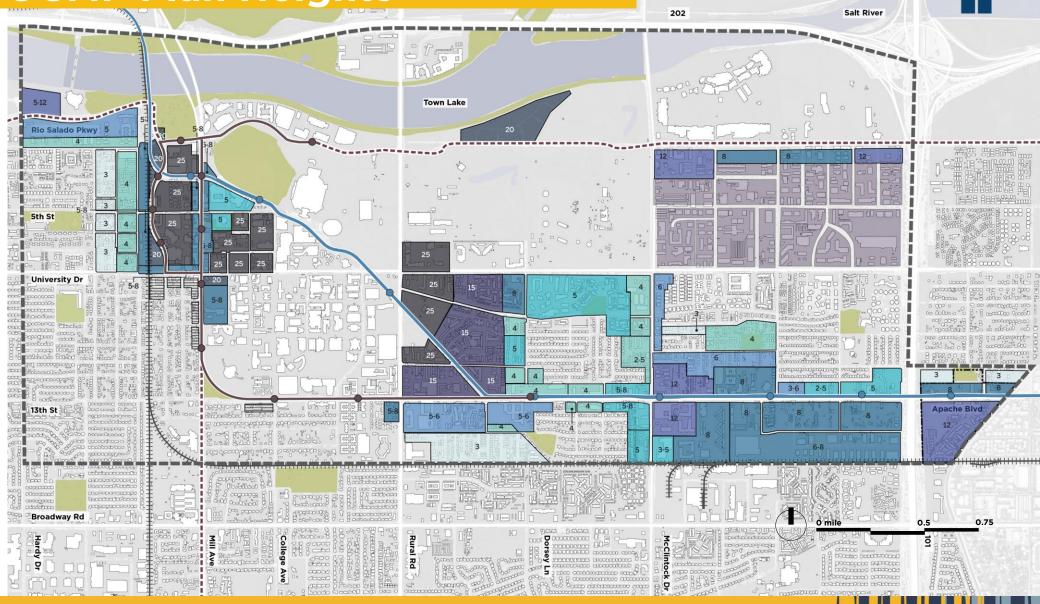


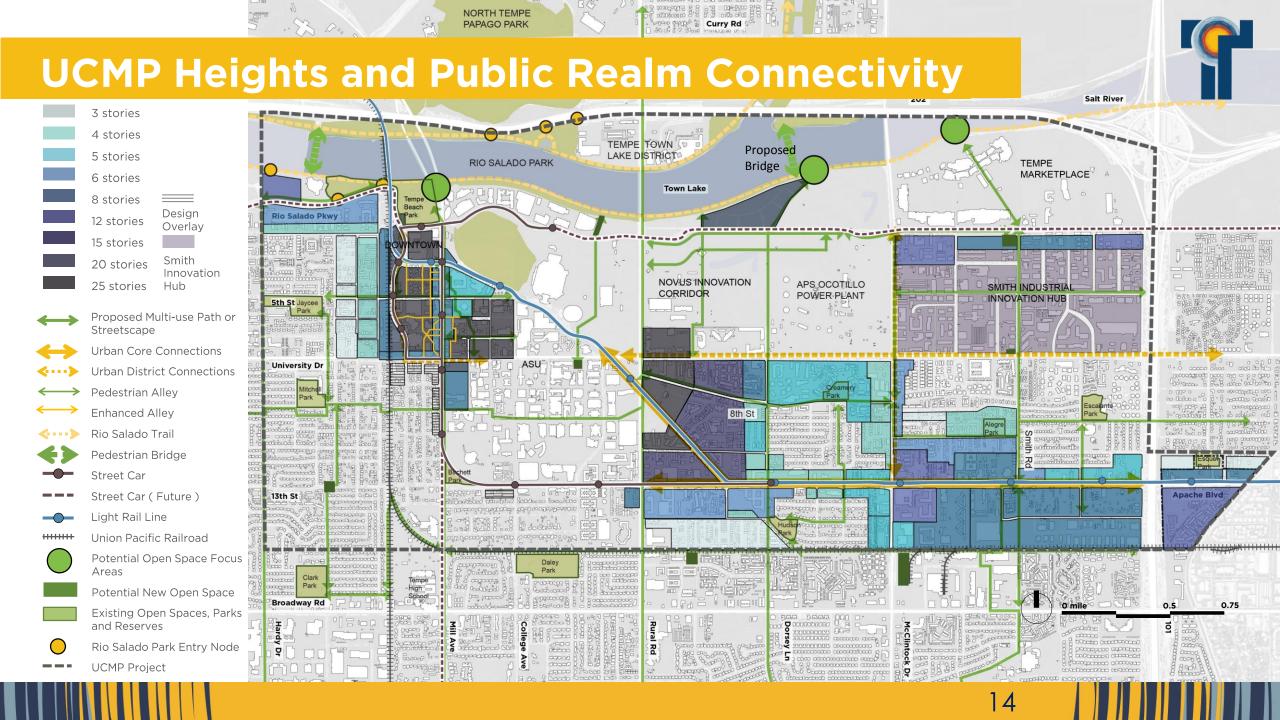
#### **Proposed UCMP Plan Heights**

#### UCMP Sub Zones and Stories

- 3 stories
- 4 stories
- 5 stories
- 6 stories
- 8 stories
- 12 stories
- 15 stories

  - 20 stories
  - 25 stories
  - E Design Overlay
  - Smith Innovation Hub
- --- UCMP Area
- Street Car
- Light Rail Line
- HHHH Union Pacific Railroad
- Open Spaces, Parks and Reserves





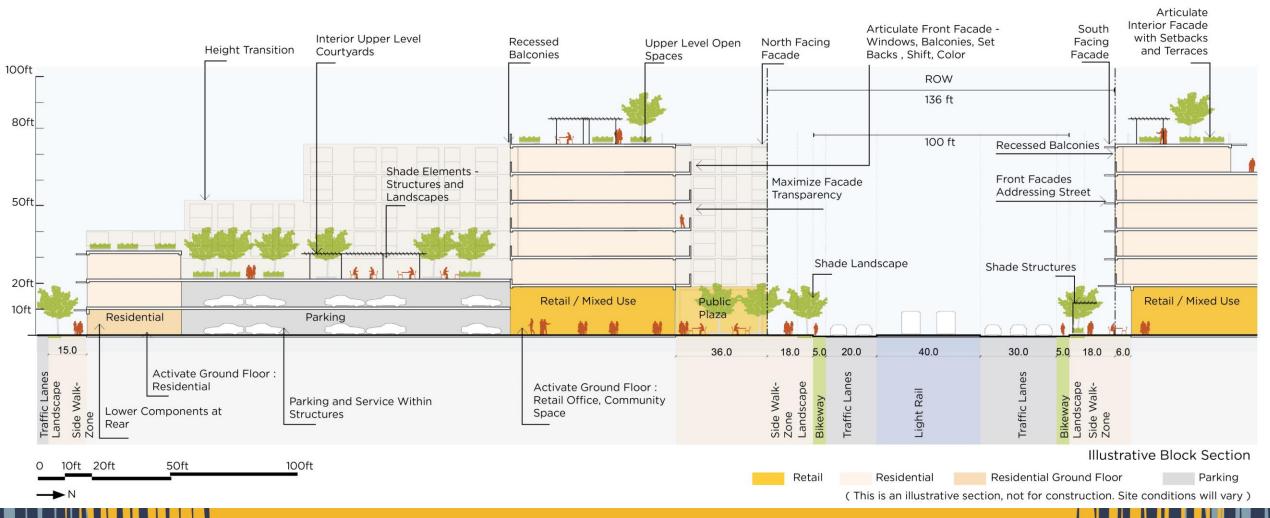
#### **Enhancing Design: Key Components**



**Height Transitions** 

Frontages/Facades

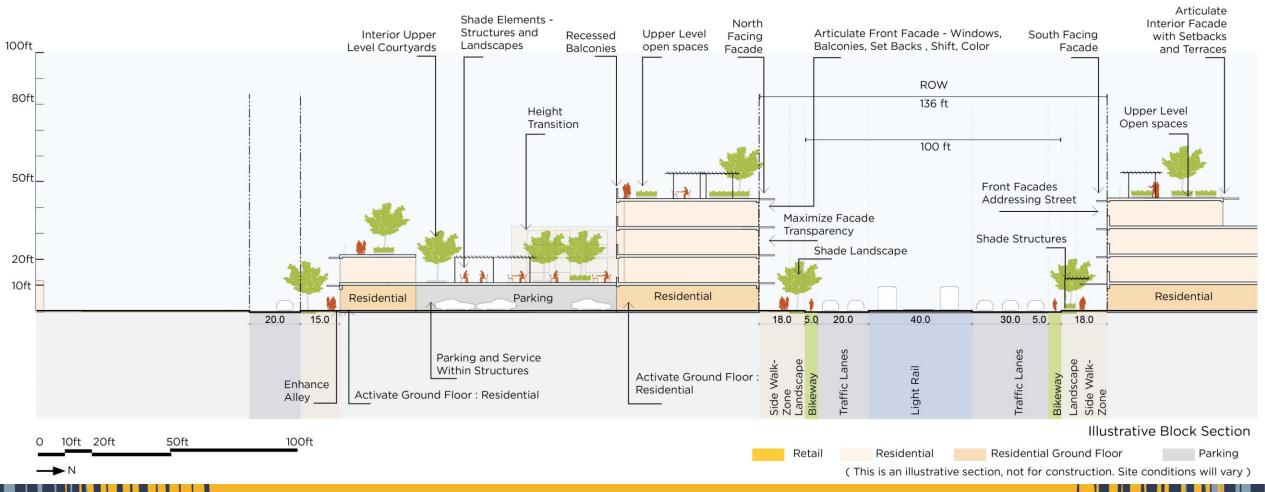
Streets/Sidewalks



#### **Enhancing Design: 4 Story / 45ft Example**

Apache – East of Dorsey

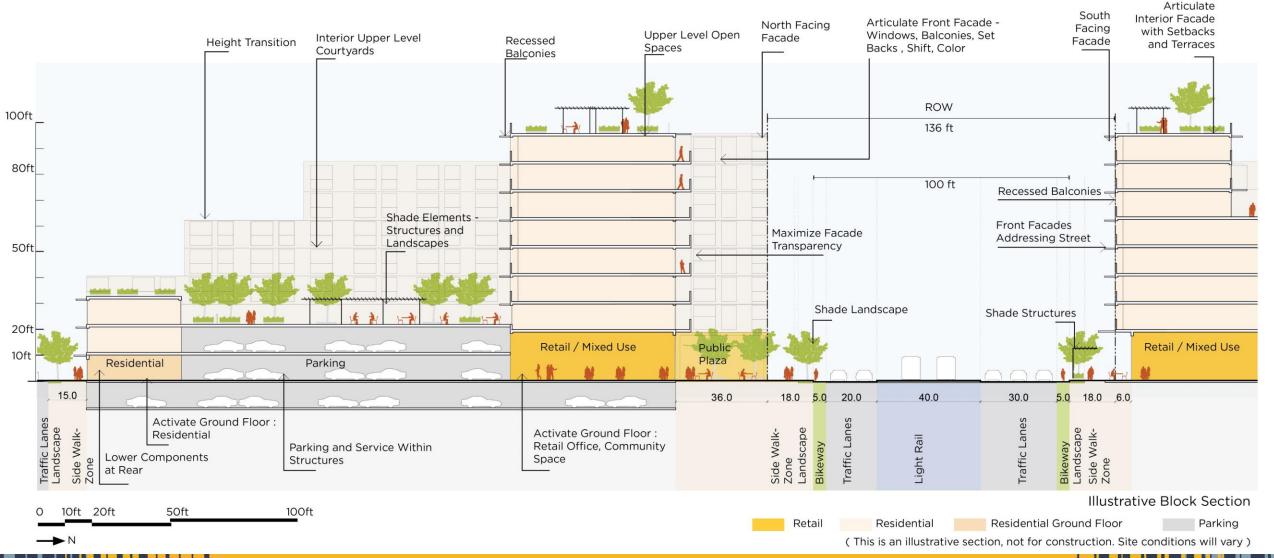




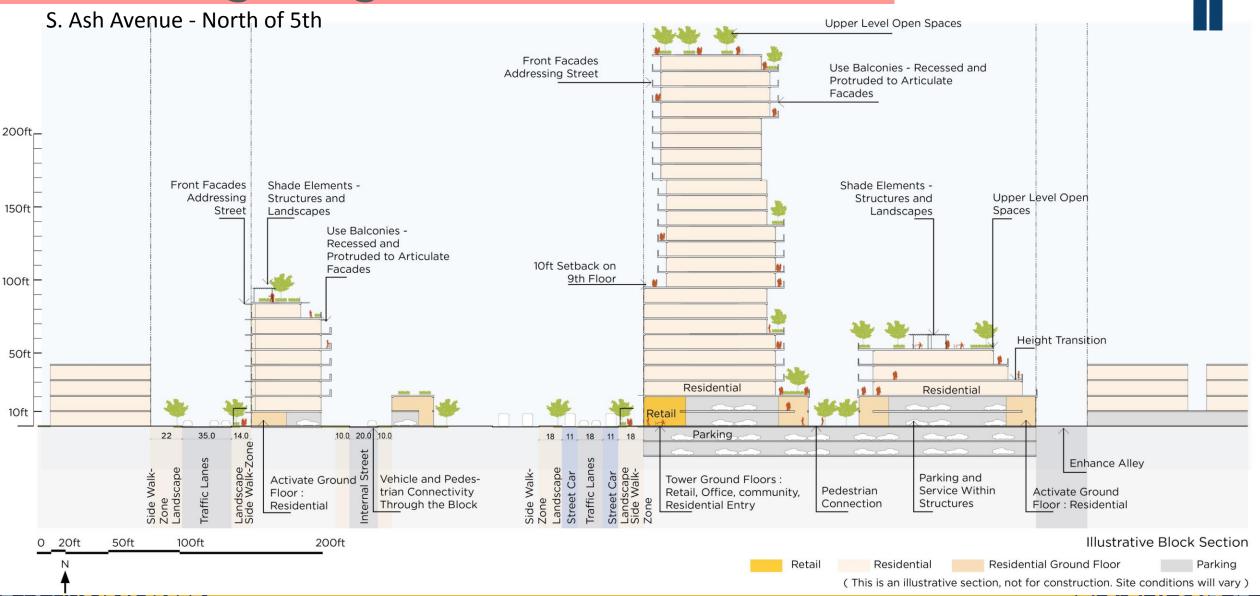
#### **Enhancing Design: 8 Story / 95ft Example**

Apache – East of Smith





#### **Enhancing Design: 25 Stories Point Tower**



Proposed

Bridge

Salt River

TEMPE

MARKETPLACE "

Apache Blvd

#### Places + **Destinations**

**Corridors +** 

**Connections** 

Potential Open Space Focus Areas

13th St

Proposed Multi-use Path or

**Urban Core Connections** 

**Urban District Connections** 

Streetscape

Pedestrian Alley Enhance Alley Rio Salado Trail Pedestrian Bridge

Street Car

Street Car (Future) Light Rail Line

Union Pacific Railroad



Potential New Open Space Existing Open Spaces, Parks



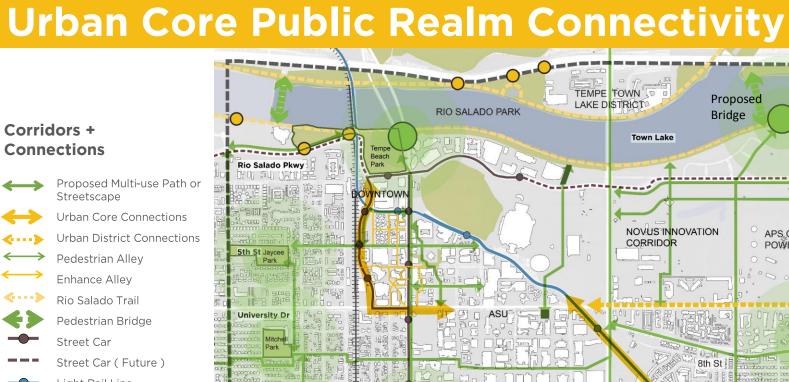
and Reserves 5 min / 10 min walking radius



Rio Salado Park Entry Node



UCMP Project Area





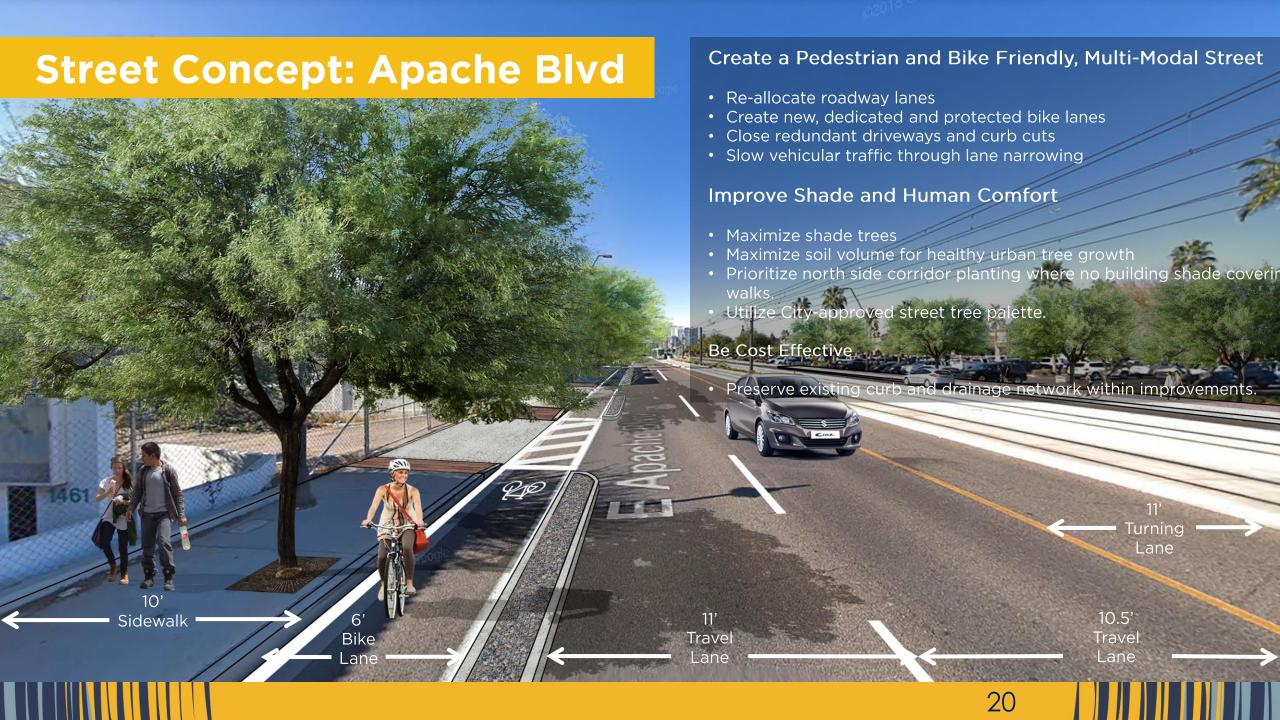














#### Street Concept: Innovation Hub



# Affordable Housing Strategies

#### A. Tempe Affordable Housing Strategies

Background

#### What is Affordable Housing Strategies Document?

- Policy document to guide decisions addressing housing affordability in Tempe
- Establishes a goal, and objectives and strategies to achieve goal
- Strategic Management Plan performance measures

#### Why is the AHS Being Prepared Now?

- Concurrent Urban Core Master Plan and Transportation Overlay District
- Council and community recognition housing is becoming unaffordable to many
- Expected growth presents both challenges and opportunities

#### **How is the AHS Being Prepared?**

- Based on census and market data existing conditions and projections
- Input from City Council, staff, stakeholders and community outreach
- Include best practices and lessons learned from national case studies, in local context

#### B. Affordability in Tempe

Household Income and Affordable Rents

#### Housing Affordability is also based on Cost of Housing

Maximum Affordable Rent by Family Type, compared to Market



#### Extremely Low Income (30% AMI)

Max Affordable Rent (1br):

**Current Market Rent:** 

\$936





#### **Very Low Income (50% AMI)**

Max Affordable Rent (2br):

**Current Market Rent:** 

\$1,101

29% affordability gap





#### Low Income (80% AMI)

Max Affordable Rent (2 br): \$1,245

**Current Market Rent:** 



#### Workforce (up to 120% AMI)

Max Rent (3 br):

**Current Market Rent:** 

\$2,073

\$1,421

No affordability gap

No affordability gap

Note: Current Market Rent figures are derived from CoStar for City of Tempe, Q3 2017. Maximum Affordable Rents assume no more than 30 percent of income applied towards housing costs. 25

#### B. Affordability in Tempe

**Existing Conditions** 

# Over 25,600 households in Tempe are "Cost Burdened," paying more than 30% of income on housing – 36.8% of households, versus national rate of 33.1%

Household	Max Income	Income	# Cost Burdened
Income Level (a)	(3-member HH) (b)	Category	Households
0 to 30% of AMI	\$20,780	Extremely Low	9,025
30% to 50% of AMI	\$31,100	Very Low	5,845
50% to 80% AMI	\$49,800	Low	6,100
80% to 120% AMI	\$62,200	Moderate	3,108
120% AMI and above		Above Moderate	1,567
Total			25,645

#### Notes:

- (a) CHAS data reflect HUD-defined household income limits from 2010-14. HAMFI stands for HUD Area Median Family Income.
- (b) HUD Income Limits for 3 person household in Phoenix-Mesa-Scottsdale MSA, FY 2018 Sources: U.S. Department of Housing and Urban Development, 2010-2014 Comprehensive Housing Affordability Strategy (CHAS) data; BAE, 2017.

#### B. Affordability in Tempe

Projected Needs

# Demand for affordable units will increase along with household growth through 2040, with demand for over 21,300 new units

Income Category (a)	<u>Percent</u>	Housing <u>Units Needed</u>
Extremely Low (below 30% AMI)	15.1%	3,228
Very Low (30 to 50% AMI)	10.7%	2,273
Low (50 to 80% AMI)	15.9%	3,389
Moderate (80 to 100% AMI)	9.2%	1,954
Above Moderate (100 to 120% AMI)	9.1%	1,933
Above 120% AMI	40.1%	8,548
	100.0%	21,324

Notes:

<sup>(</sup>a) Income categories derived from 2010-2014 Comprehensive Affordable Housing Strategy (CHAS); data is for the City of Tempe.

#### **Affordable Housing Strategy Goal:**

- "Provide quality housing that is affordable to households at all income levels, with specific focus on lower-income (or Cost-Burdened) households"
- Aligns with General Plan Housing Element

# To achieve this Goal, AHS contains a suite of Objectives and Strategies to address existing and future needs:

- Affordability for households from extremely low to moderate incomes
- Both rental and for-sale housing
- With and without subsidy
- Best practices from national case studies, in local context
- Proposed strategies are subject to final, full legal review in compliance with the state laws

#### **Objective 1: Increase Resources to Subsidize Affordable Units**

- Set annual production targets according to need and policy priorities
- Dedicate annual funding to Affordable Housing Trust Fund
  - HOME (Home Investment Partnership Program), CDBG (Community Development Block Grant), General Fund
  - Portion of sale or lease revenues
  - Identify new revenues sources, such as portion of TOT (Transient Occupancy Tax), new sales tax, or GO (General Obligation) bond
  - Target resources to address most critical needs
- Annual NOFA (Notice of Funding Availability): leverage funds with outside resources and talent of the development community, to build pipeline of funding and projects

# Objective 2: Incentivize Inclusion of Affordable Units in Private Development

- Fee waivers, expedited permit processing for projects with affordability
- Explore a Voluntary Inclusionary policy: City "floor" for affordability when providing added development value
  - Participating developers opt-in
  - Incentives include: conveyance of City land, property or sales tax rebates, and zone changes
- Consider building a by-right density bonus program into up-zoning efforts
  - Require portion of affordable units to reach maximum heights or density
- Partnership with ASU/Novus: encourage University to include affordability on-site

# Objective 3: Encourage Development of a Variety of Housing Types

- Allow private individual owners and developers to innovate, provide "naturally" affordable units
- Accessory Dwelling Units, Tiny Houses, Micro-units
- The "Missing Middle" continue Tempe's tradition of variety: courtyard apartments, townhomes, other land-efficient typologies
- Alternative tenures: Community Land Trust, Co-housing, Co-op
- Help increase supply of housing for all income levels.



# Objective 4: Improve Quality and Maintain Inventory of Existing Affordable Housing

#### For restricted units:

- Extend covenants for covenanted affordable units with expiring terms
- Marketing outreach to preserve and expand pool of Section 8 units

#### For "naturally affordable" units: Preserve and enhance this existing asset

- Revive Housing Improvement Program (HIP) for single family homes. It is separate from the existing HIPP (Home Improvement Planning Program) program designed to help home improvements.
- Expand HIP model for multifamily
  - Incentive: Low- or no-interest financing to rehabilitate aging multifamily stock
  - Affordability restriction for a 5 year term

## Objective 5: Be Proactive About Community Concerns, Displacement, Gentrification

- Affordable Housing Impact Statement
- Regional Approach, working with other cities and stakeholders
- Community Inclusion Framework
- Monitor potential impacts of short term rentals

#### D. Production Targets and Funding Scenarios for Affordable Units

Projected Need and Factors to Consider

#### Key strategy to explore: setting production targets and funding for affordable units

Starting with the projected need (at right), targets should reflect:

- Impact of student population
- City priorities re: income levels
- Potential for unsubsidized affordable units
- Reasonable goals that are scalable

#### Affordable Housing Need through 2040

		itecaca rioasing
Income Category (a)	Percent	Units (2017-2040)
Extremely Low (below 30% AMI)	15.1%	3,228
Very Low (30 to 50% AMI)	10.7%	2,273
Low (50 to 80% AMI)	15.9%	3,389
Moderate (80 to 100% AMI)	9.2%	1,954
Above Moderate (over 100% AMI)	<u>49.2%</u>	<u>10,481</u>
Total	100.0%	21,324

Needed Housing

#### D. Production Targets and Funding Scenarios for Affordable Units

#### Three Scenarios Prepared for Production Targets and Funding

#### **Assumptions for Scenarios:**

- Reduced overall projections for affordable units by 20%, to account for impact of student population
- Phasing: Years 1-3 (Phase 1) \$1 million baseline level of funding
   Years 4-22 (Phase 2) funding scales up with annual increases
- \$50,000 per unit average City investment in an affordable unit

#### D. Production Targets and Funding Scenarios for Affordable Units

Production Target and Funding Scenarios	One: Gradual annual increase in funding	Two: Robust annual increase to meet annual need by 2040	Three: Moderate annual increase in funding, targeting EL and VL units
Targeted Income Levels	0 to 80% AMI	0 to 80% AMI	0 to 50% AMI
Total Units Needed by 2040	7,111	7,111	4,400
Annual Funding Increase	3.5%	18.0%	7.5%
Year 5 Funding / Units	\$1.07M / 20	\$1.39M / 23	\$1.12M / 21
Year 22 Funding / Units	\$1.92M / 28	\$23.2M / 340	\$3.95M / 58
Total Need Met Through 2040	510 / 7.2%	2,349 / 33.0%	747 / 17.0%
Annual Need Met in 2040	8.3%	100.3%	27.6%

#### F. Affordable Housing Impact Statements (AHIS)

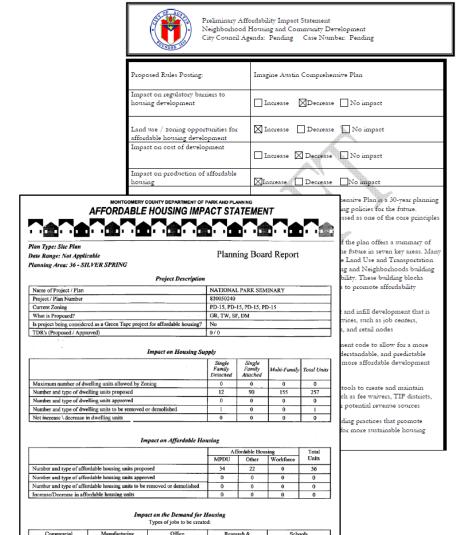
AHIS Policy Goals and Options

## Policy tool to evaluate impacts of any proposed policy or project on affordable housing

- Elevates the visibility of affordability as an issue
- Ensures that affordability is considered in City actions
- Generates data to help track changes to housing inventory

#### **Key elements of an AHIS policy**

- Projects and/or Policies trigger a review
- Analysis of Supply and/or Demand
- Quantitative and/or Qualitative analysis
- Informational or Binding



AHIS Report Formats: Austin, TX and Montgomery County, MD

#### F. Affordable Housing Impact Statements

Sample Forms: Inputs and Findings

	IIIDCI OI UIIIG I	ocated on site			#
			Is the unit income-		Term of deed
	# bedrooms	Current rental price (\$/mo.)	restricted?	Income level	restriction
Init #1					
Init #2					
Init #3		1			
lumber of	units proposed	l in completed project			#
umber of	units proposed	I in completed project	Is the unit		#
umber of	units proposed	d in completed project  Planned rental price	Is the unit income-		
umber of	units proposed # bedrooms			Income level	Term of
		Planned rental price	income-	Income level	Term of deed
Jumber of Jnit #1 Jnit #2		Planned rental price	income-	Income level	Term of deed

#### City of Tempe

Community Development Department 31 E. 5th Street, Garden Level, Tempe, AZ 85281 (480) 350-4311 Fax: (480) 350-8677 Planning Fax: (480) 350-8872 www.tempe.gov



Above

Moderate

100% +

TOTAL

AFFORDABLE HOUSING IMPACT ST	ATEMENT: PROJECT REVIEW					
Project Description	Narrative description of proposed project					
		Single	Single			ĺ
		Family	Family			
Impact on Housing Supply		Detached	Attached	Multifamily	TOTAL	
Maximum number of dwelling units allow	wed by zoning					į
Existing number and type of housing ur	nits					ļ

	Afforda	ble Housing	, % of AMI	Moderate	l
Impact on Affordable Housing Supply	0 to 30%	30 to 50%	50 to 80%	80 to 100%	
Existing number and type of affordable housing units					Ī
Proposed number and type of affordable housing units to be removed					Ĺ
Proposed number and type of new affordable housing units proposed					Ĺ
Net Increase or Decrease in Affordable Units, by number and type					Ĺ

#### AFFORDABLE HOUSING IMPACT STATEMENT: POLICY REVIEW

Proposed number and type of housing units to be removed Proposed number and type of new housing units proposed Net increase or decrease in units, by number and type

Description of Proposed Policy

Narrative description of proposed policy, highlighting changes with potential impact on affordable housing

#### Areas of Potential Impact on Affordable Housing

Impact on regulatory barriers to housing development

Impact on land use and zoning opportunities for affordable housing development Impact on cost of housing development

Impact on production of affordable housing

ncrease	Decrease	No Impact

## **THANK YOU**



